U.S. Army Corps of Engineers, New York District and Engineering and Support Center, Huntsville, Alabama, Worldwide Environmental Restoration Services



PROPOSED PLAN FOR NO FURTHER ACTION ENVIRONMENTAL CONDITION OF PROPERTY SITES PARCEL 71 PCB AREA, FTMM-59 (PARCELS 41 AND 43), PARCEL 70, PARCEL 82, PARCEL 97, AND UST 490

Fort Monmouth, Oceanport, Monmouth County, New Jersey

October 2022

1 INTRODUCTION

- 2 The U.S. Army (Army) is presenting this Proposed
- 3 Plan* for the public to review and comment
- 4 regarding **no further action (NFA)** proposed for six
- 5 sites at Fort Monmouth (FTMM) in Oceanport,
- 6 Monmouth County, New Jersey: Parcel 71 PCB
- 7 Area (also referred to as the Gosselin Area),
- 8 FTMM-59 (Parcels 41 and 43), Parcel 70, Parcel 82,
- 9 Parcel 97, and Underground Storage Tank (UST)
- 10 490. The Army is the lead agency for FTMM in
- 11 accordance with **Comprehensive Environmental**
- 12 Response, Compensation and Liability Act
- 13 (CERCLA, 42 U.S.C. §§9601 et. seq.) and Executive
- 14 Order 12580. New Jersey Department of
- 15 Environmental Protection (NJDEP) is the state
- 16 support agency under the National Oil and
- 17 Hazardous Substances Pollution Contingency Plan
- 18 (NCP, 40 CFR Part 300) for FTMM. Some of the
- 19 sites included with this Proposed Plan are classified
- 20 as Petroleum, Oil and Lubricants (POL) sites,
- 21 which are exempt from CERCLA, §101(14) and
- 22 104(a)(2). However, the Army's authority to
- 23 investigate and remediate environmental
- 24 contention of outboursed by the Defend
- 24 contamination, as authorized by the Defense
- 25 Environmental Restoration Program (10 U.S.C.
- 26 §§2701 et. seq.) and as described in the **Defense**
- 27 Environmental Restoration Program (DERP)
- 28 Manual (DoDM 4715.20, 9 March 2012), requires
- 29 all such investigations and remedy selection
- 30 processes be consistent with CERCLA. For POL
- 31 sites, and other Resource Conservation and
- 32 Recovery Act (RCRA) corrective action responses,
 - *Words or phrases in **BOLD** are defined in the glossary at the end of this document.

- 33 the Department of Defense (DoD) interprets
- 34 consistent with to mean public participation prior
- 35 to remedy selection as described in the NCP.
- 36 Therefore, the Army has included the POL site to
- 37 include it in the public participation process. The
- 38 Army presents this Proposed Plan, consistent with
- 39 40 CFR 300.430(f)(2), to present to the public the
- 40 preferred remedy for these six sites.

Dates to Remember:

PUBLIC COMMENT PERIOD

October 27, 2022 - November 28, 2022

The Army will accept written comments on the Proposed Plan during the public comment period. Written comments may be postmarked or emailed by November 28, 2022 and sent to:

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PUBLIC MEETING:

If there is sufficient public interest, the Army will hold a public meeting to explain the Proposed Plan and proposed remedial alternative (no further action), and the public comment period will be extended to accommodate the public meeting.

The Proposed Plan can be found at:

https://fortmonmouthrecords.com/site-records/

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- 1 The Army, in consultation with the NJDEP, shall
- 2 make the final selection of the response action for
- 3 sites: Parcel 71 PCB Area, FTMM-59 (Parcels 41
- 4 and 43), Parcel 70, Parcel 82, Parcel 97, and UST
- 5 490.
- 6 This Proposed Plan provides the rationale for the
- 7 NFA determinations and describes the public
- 8 involvement process for sites: Parcel 71 PCB Area,
- 9 FTMM-59 (Parcels 41 and 43), Parcel 70, Parcel 82,
- 10 Parcel 97, and UST 490.

11 PUBLIC INVOLVEMENT PROCESS

- 12 As the lead agency for implementing the
- 13 environmental response program at FTMM, the
- 14 Army has prepared this Proposed Plan in
- 15 accordance with CERCLA Section 117(s) and
- 16 Section 300.430(f)(2) of the NCP to continue its
- 17 community awareness efforts and to encourage
- 18 public participation. After the public has the
- 19 opportunity to review and comment on this
- 20 Proposed Plan, the Army will respond to the
- 21 comments received during the public comment
- 22 period. Information on the public comment period
- 23 is presented in the box on Page 1.
- 24 Local community members and other interested
- 25 parties are encouraged to review this Proposed
- 26 Plan and submit comments. The Army will carefully
- 27 consider all comments received from the public
- 28 and provide responses that will be compiled into a
- 29 Responsiveness Summary. The decision on the
- 30 appropriate action for Parcel 71 PCB Area, FTMM-
- 31 59 (Parcels 41 and 43), Parcel 70, Parcel 82, Parcel
- 32 97, and UST 490 will be detailed in a Record of
- 33 Decision (ROD), which will include the
- 34 Responsiveness Summary.
- 35 This Proposed Plan summarizes information that
- 36 can be found in greater detail in the Site
- 37 Investigations (SIs), Remedial Investigations (RIs),
- 38 and other documents contained in the
- 39 Administrative Record (40 CFR 300.800) file on the
- 40 website listed in the box on Page 1. The Army
- 41 encourages the public to review these documents
- 42 to gain a more comprehensive understanding of
- 43 the sites and all associated activities.

44 SITE BACKGROUND

- 45 FTMM is located in the central-eastern portion of
- 46 New Jersey in Monmouth County, approximately
- 47 45 miles south of New York City, New York; 70
- 48 miles northeast of Philadelphia, Pennsylvania; and
- 49 40 miles east of Trenton, New Jersey. The Atlantic
- 50 Ocean is approximately 3 miles to the east. FTMM
- 51 was comprised of three areas: the Main Post (MP),
- 52 the Charles Wood Area (CWA), (Figure 1, below)
- 53 and the Evans Area (not shown). FTMM's MP and
- 54 CWA were selected for closure by the Base
- 55 Realignment and Closure (BRAC) Commission in
- 56 2005 and officially closed on September 15, 2011.
- 57 The EA was closed under BRAC in 1998 and has
- 58 since been transferred from FTMM.



Figure 1 - Fort Monmouth Location

- 61 Several investigations were conducted at sites
 - Parcel 71 PCB Area, FTMM-59 (Parcels 41 and 43),
- 63 Parcel 70, Parcel 82, Parcel 97, and UST 490 over
- 64 the past 20 years. All six sites are located on the
- 65 MP, as shown on Figure 2. Generally, these
- 66 investigations are summarized in the most recent
- 67 investigation report or other summary report for
- 68 each site.
- 69 Major vegetation zones at FTMM consist of
- 70 landscaped areas, wetlands, riparian areas, upland
- 71 forests, and old field habitats. Much of the upland
- 72 areas of the MP consist of extensive areas of
- 73 former Army facilities with regularly mowed lawns
- 74 and landscaped areas. Detailed vegetation
- 75 information can be found in the Baseline Ecological
- 76 Evaluation Report (Shaw, 2012).

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2 SITE CHARACTERIZATION

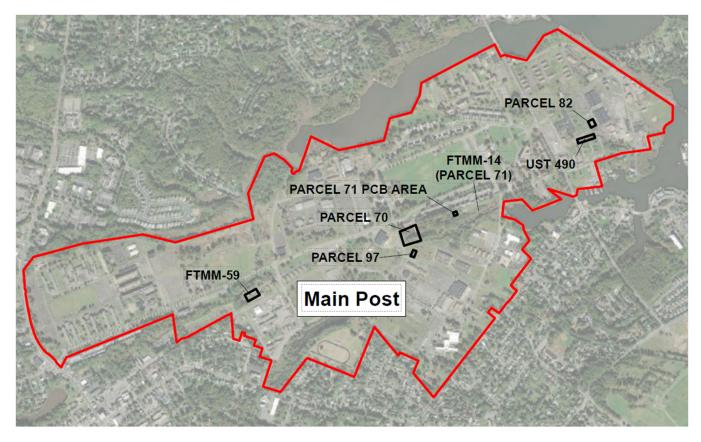


Figure 2 – Main Post Site Locations

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- 1 FTMM is situated on Coastal Plain deposits which
- 2 are unconsolidated material that has not been
- 3 cemented or compacted. Soil encountered at
- 4 FTMM is typically comprised of fine to coarse sand
- 5 with fine gravel, and green/gray/black sandy silt
- 6 and clay with varying amounts of sand and gravel.
- 7 **Groundwater** is typically encountered at the MP
- 8 and in the surrounding areas at depths of 2 to 9
- 9 feet below ground surface (bgs). Groundwater
- 10 elevations fluctuate in response to precipitation
- 11 events, with some tidal influence in areas near
- 12 creeks. New Jersey Groundwater Quality Standards
- 13 (GWQS) classify groundwater at FTMM as Class II-
- 14 A: **potable water** with secondary uses including
- 15 agricultural and industrial (NJDEP, 2010).
- 16 To determine the nature and extent of
- 17 contamination at each site, detected
- 18 concentrations of potential contaminants were
- 19 compared to NJDEP residential, non-residential,
- 20 and Impact to Groundwater (IGW) screening
- 21 criteria, as appropriate. NJDEP comparison criteria
- 22 included:

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- Residential Direct Contact Soil
 Remediation Standards (RDCSRS), Non Residential Direct Contact Remediation
 Standards (NRDCSRS), and IGW screening
 - - GWQS for groundwater.
- 29 These criteria were used to identify those

levels (SLs) for soils; and

- 30 chemicals that are constituents of concern (COCs).
- 31 As described below, any contaminants that were
- 32 once identified as COCs for sites Parcel 71 PCB
- 33 Area, FTMM-59 (Parcels 41 and 43), Parcel 70,
- 34 Parcel 82, Parcel 97, and UST 490 have been
- 35 further evaluated and/or remediated and
- 36 determined to no longer be COCs. The NJDEP has
- 37 concurred that they are no longer COCs.
- 38 The following subsections describe site
- 39 characterization activities and interim actions for
- 40 soil and groundwater for each of the six sites
- 41 covered in this Proposed Plan.

42 Parcel 71 PCB Area

- 43 The Parcel 71 PCB Area is located south of the
- 44 residential area along Gosselin Avenue, and north-
- 45 northwest of the FTMM-14 landfill (Figures 2 and

- 46 3). An approximately 60-ft by 60-ft area was
- 47 evaluated in 2009 for possible use as a playground,
- 48 but the area was not used as a playground.

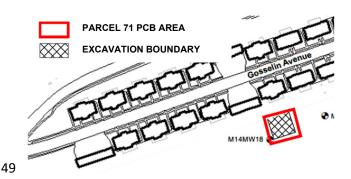


Figure 3 - PARCEL 71 PCB Area Site Layout

- 51 Nine soil borings were drilled and sampled in May
- 52 2009 and analyzed for pesticides and
- 53 polychlorinated biphenyls (PCBs). Soil samples
- 54 were collected from three depth intervals at each
- 55 boring location: 0 to 0.5 feet bgs, 0.5 to 1 foot bgs,
- 56 and either 1 to 1.5 feet bgs or 1.5 to 2 feet bgs.
- 57 Total PCBs were detected in concentrations that
- 58 exceeded RDCSRS in all nine locations in the near
- 59 surface intervals.

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- 60 In 2019, PCB samples were collected and analyzed
- 61 from nine primary borings. The samples were
- 62 collected from the 0 to 0.5 ft bgs interval, with a
- 63 contingency sample collected in the 1.0 to 1.5 foot
- 64 bgs interval, which would be analyzed only if the
- 65 initial interval PCB analysis exceeded the RDCSRS.
- 66 An additional eight secondary borings were
- 67 advanced, and additional contingency samples
- 68 were collected from the same two intervals. These
- 69 samples would be analyzed if the primary boring
- 70 samples exceeded RDCSRS for PCBs and the
- 71 extents of PCB contaminated soil extended beyond
- 72 initial boundaries. Two of the additional boring
- 73 location PCB samples needed to be run. In general,
- 74 the 2019 PCB samples did not corroborate the
- 75 more widespread soil PCB exceedances indicated
- 76 by the May 2009 results. Only one boring
- 77 exceeded the RDCSRS and required removal. The
- 78 other PCB detections were less than the RDCSRS.
- 79 In March of 2020, a Time Critical Removal Action
- 80 (TCRA, 40 CFR 300.415(b)) was performed in
- 81 accordance with the Action Memorandum
- 82 (November 2019) to remove a small amount of
- 83 impacted soil in the area near Parcel 71 PCB Area.

- 1 This work was completed in accordance with the
- 2 Soil Remedial Action Work Plan (RAWP) to address
- 3 PCB concentrations that exceeded NJDEP RDCSRS
- 4 at one soil boring location (GOSS-SB-08). The
- 5 excavation covered approximately 100 square feet
- 6 and went to a depth of 1-foot bgs. All post
- 7 excavation PCB samples were in compliance with
- the RDCSRS and NJDEP IGW Soil SL. Therefore, the 8
- 9 Army proposed NFA for this site. The NJDEP
- 10 concurred with NFA for PCBs at Parcel 71 PCB Area
- (NJDEP, 2021b).

FTMM-59 (Parcels 41 and 43) 12

- 13 FTMM-59 is located in the southwestern portion of
- 14 the MP (Figures 2 and 4) and encompasses former
- 15 Building 1122, the surrounding parking lot and two
- 16 former storage sheds. Building 1122 housed a
- 17 modern 'do-it-yourself' auto repair shop for FTMM
- 18 personnel. The construction date of the building is
- 19 unknown, but Building 1122, the chemical storage
- 20 shed, and the paint booth/shed were demolished
- 21 in June 2014. The building's foundation slab, two
- 22 underground hydraulic lifts, located within the
- 23 footprint of the former building, and associated
- 24 hydraulic lift fluid storage tanks were removed in
- 25 2014.

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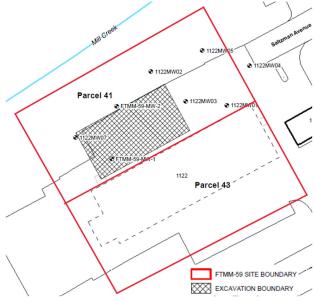


Figure 4 - FTMM 59 (Parcels 41 and 43) Site Layout

- Several historical actions have occurred at FTMM-29
- 30 59 that do not require further remediation. For
- 31 details on these historical actions, please review

32 the FTMM-59 RI Report (Parsons, 2020). Some of these historical actions are listed below:

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- 1994 removal of 1,500-gallon fuel oil UST
- 1992 removal of 550-gallon waste oil UST
- 36 1995 Remediation of a non-PCB-containing 37 oil spill from two pole-mounted 38 transformers
 - 1995 Removal of a hydraulic lift at Bay #12 due to release
 - 2000 Investigation of the northeast corner of the parking lot included 14 soil borings near the former 1122B waste oil UST
 - 2004 remedial investigation was conducted at a fuel-contaminated area north of Building 1122 and south of Mill Creek. Approximately 3,000 cubic yards (CY) of soil were excavated and disposed offsite.
 - 2009 and 2010 failed hydraulic lifts at Bays #9 and #10 were investigated
 - 2010 investigation of the chemical storage and paint booth sheds

54 In 2015, the Army conducted additional

- investigation at FTMM-59 to close data gaps from
- 56 the aforementioned historical investigations with
- the objectives to: 1) define the vertical and lateral 57
- 58 extent of semi-volatile organic compounds
 - (SVOCs)/ polycyclic aromatic hydrocarbons (PAHs)
- 60 and lead detected in surface soil adjacent to the
- 61 former chemical storage and paint booth sheds; 2)
- 62 characterize fuel hydrocarbons in soil from the
- 63 fuel-contaminated area north of former Building
- 64
- 1122; and 3) further characterize the magnitude
- 65 and extent of hydraulic oil contamination at the
- 66 former service bays located at the eastern end of
- 67 former Building 1122.
- Concentrations of naphthalene, benzo(a)pyrene,
- lead, and vanadium exceeded RDCSRS in at least
- 70 one of the 98 soil samples collected from 1992 to
- 71 2015. In addition, concentrations of methylene
- 72 chloride (a common laboratory contaminant),
- 73 benzo(a)pyrene, benzo(b)fluoranthene, dieldrin,
- 74 aluminum, beryllium, lead, manganese, mercury,
- silver, and zinc exceeded the IGW Soil SL in at least 75
- 76 one of the 98 soil samples collected from 1992 to 77 2015.

- 1 As a result of the RI, the Army conducted soil
- 2 removal and off-site disposal from May through
- 3 August 2019 to address exceedances of the
- 4 RDCSRSs in soil. Following excavation, confirmation
- 5 samples were collected from each excavation area.
- 6 The results of the removal actions are documented
- 7 in the Remedial Action Completion Report FTMM-
- 8 59 (Parsons March 2020), which is included as an
- 9 appendix to the RI Report. All sample results were
- 10 less than the RDCSRSs. Therefore, NFA was
- 11 proposed for soil at FTMM-59 and the NJDEP
- 12 concurred with this assessment (NJDEP, 2020).
- 13 Concentrations of the following constituents
- 14 exceeded the NJDEP GWQS in at least one
- 15 groundwater sample collected from permanent
- 16 monitoring wells from November 2009 through
- 17 December 2015: benzene, cadmium, and
- 18 manganese. Site monitoring wells were re-
- 19 developed and re-sampled for cadmium and
- 20 manganese in 2018 and 2019, and one monitoring
- 21 well was re-sampled for benzene in 2019.
- 22 Exceedances of the respective GWQS for cadmium
- 23 and manganese were confirmed; however, the
- 24 concentration of these metals in upgradient and
- 25 side-gradient wells indicates that the source is not
- 26 attributable to FTMM-59. These metals may be
- 27 naturally occurring as no on-site sources have been
- 28 identified. The two most recent groundwater
- 29 sampling rounds conducted in 2019 indicate
- 30 concentrations of benzene in groundwater have
- 31 attenuated to less than the GWQS. Therefore, no
- 32 additional measures are required for groundwater
- 33 at FTMM-59.
- 34 Surface water samples were collected in Mill Creek
- 35 at locations upstream and downstream of FTMM-
- 36 59 site from the 1st Quarter 2007 through the 3rd
- 37 Quarter 2010. Tetrachloroethene (PCE)
- 38 concentrations exceeded the freshwater Surface
- 39 Water Quality Standard (SWQS) during almost
- 40 every sampling event. PCE concentrations in Mill
- 41 Creek near FTMM-59 originate from an upstream,
- 42 off-site source and are not attributed to FTMM-59.
- 43 Sediment samples in Mill Creek were collected in
- 44 2007 from three locations upstream and
- 45 downstream of FTMM-59. There were no
- 46 exceedances of the NJDEP RDCSRS for volatile
- 47 organic compounds (VOCs), and PCBs were not
- 48 detected. One SVOC (benzo[a]pyrene) and one

- 19 metal (vanadium) were detected in four of the
- 50 samples at concentrations exceeding the NJDEP
- 51 RDCSRS. However, PAHs and metals in sediment
- 52 adjacent to FTMM-59 originate from an upstream,
- 53 off-site source and are not attributed to FTMM-59.
- 54 Based on the results of the Remedial Investigation
- 55 Report for Site FTMM-59(Parsons March 2020),
- 56 the Army concludes that NFA is required for any
- 57 media at the FTMM-59 site. The NJDEP concurred
- 58 that NFA is required at FTMM-59 (NJDEP, 2020).

Parcel 70

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- 60 As summarized in the Action Memorandum
- 61 (Parsons, 2018), Parcel 70 is located in the central
- 62 portion of the FTMM MP. (Figures 2 and 5).
- 63 Building 551 is located in Parcel 70 and housed a
- 64 classroom and photo processing operation. A
- 65 Quonset hut was adjacent to Building 551 which
- 66 was used for analytical work on photographic
 - 7 chemicals. The Quonset hut has been demolished.

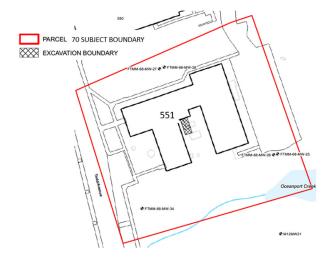


Figure 5 – Parcel 70 Site Layout

70 The potential for discharges related to previous

71 operations at Parcel 70 was initially assessed in the

72 BRAC Report (U.S. Army, 2007), and further

73 evaluated in the SI Report (U.S. Army, 2008). The SI

74 included the collection of one surface soil sample

75 that was analyzed for target compound list (TCL)

76 analytes (including VOCs, SVOCs, and PCBs without

77 pesticides) plus tentatively identified compounds

78 (TICs), and target analyte list (TAL) metals.

79 Additional investigation occurred in April 2016 to

80 characterize PCBs in soil. Six borings were drilled

81 and sampled within the courtyard of Building 551.

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- 1 Only one shallow sample (0 to 0.5 feet bgs) of the
- 2 eight samples collected and analyzed exceeded the
- 3 RDCSRS for PCBs. The Army prepared an Action
- 4 Memorandum (Parsons January 2018) to support
- 5 the TCRA of the PCB contaminated soil. The Army
- 6 removed the PCB-contaminated soil and
- 7 confirmation samples collected after excavation
- 8 and off-site disposal were all less than the RDCSRS
- 9 for PCBs. This action was documented in a letter
- 10 report to the NJDEP dated June 16, 2017 in which
- 11 the Army concluded that NFA is required at Parcel
- 12 70. The NJDEP concurred that NFA is required
- 13 (NJDEP, 2017a).

14 Parcel 82

- 15 Parcel 82 is part of the 400 Area, which
- 16 encompasses approximately 30 acres of open
- 17 fields and paved areas extending east of Oceanport
- 18 Avenue, south-southeast of Parker's Creek, west of
- 19 Burns Avenue and north of Tilly Avenue (Figures 2
- 20 and 6).

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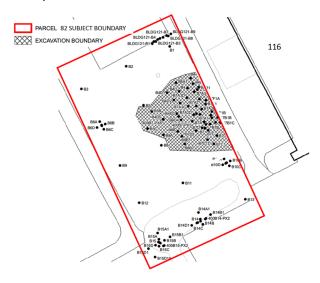


Figure 6 - Parcel 82 Site Layout

Soil sampling was initially conducted in 2004 and 2005 in the 400 area, including Parcel 82, which involved extensive borings, full-suite analyses, and contaminated soil removal. Soil samples collected in the 2004/5 investigation identified PCBs and PAHs in shallow soils in concentrations greater than the NRDCSRS. Multiple borings and samples were advanced to delineate the horizontal and

- 31 vertical extents of the NRDCSRS exceedances.
- 32 Approximately 120 cubic yards (CY) of PCB-
- 33 contaminated soil from one area and

- 34 approximately 35 CY of PAH-contaminated soil
- 35 from multiple locations were excavated and
- 36 disposed offsite. This action was documented in
- 37 the Final Remedial Action Report for the 800, 700
- 38 and 400 Areas (Tetra Tech October 2005).
- 39 In 2018, additional soil borings were advanced, and
- 40 samples collected to further delineate PCBs and
- 41 PAHs at Parcel 82, with results compared to
- 42 RDCSRS. Based on the investigation results, PAH
- 43 concentrations were evaluated using NJDEP
- 44 compliance averaging methods, which indicated
- 45 the compliance averages were less than the
- 46 RDCSRS. Therefore, NFA is required to address
- 47 PAHs at Parcel 82. The NJDEP concurred with the
- 48 Army regarding PAHs on July 8, 2019. The PCB
- 49 concentrations remaining onsite, however, exceed
- 50 RDCSRS. Therefore, in accordance with the Action
- 51 Memorandum (Parsons 2019a) a TCRA was
- 52 proposed, approved, and implemented to address
- 53 PCB-contaminated soil at Parcel 82.
- 54 Between June 18 and 24, 2020, an approximately
- 55 9,000 square foot soil excavation area was
- 56 remediated at Parcel 82. The remedial area was
- 57 excavated to a depth of 1.5 to 2.0 feet bgs.
- 58 Approximately 669 tons of soil were removed and
- 59 disposed offsite. Post-excavation soil samples were
- 60 collected from the bottom and sidewalls at depths
- 61 corresponding to previous exceedances. Post
- 62 excavation analytical results demonstrated
- 63 compliance with the NJDEP IGW Soil SL and/or
- 64 RDCSRS at all pre- and post- excavation compliance
- 65 sample locations. This activity was documented in
- 66 the Soil Remedial Action Completion Report Parcel
- 67 82 (AECOM December 2020) in which the Army
- 68 concluded that NFA is required for soil at Parcel 82.
- 69 Groundwater was not investigated onsite during
- 70 the 2018 soil investigation. However, in response
- 71 to an NJDEP request (NJDEP, 2019a), and as
- 72 described in the Army's letter to the NJDEP (Army,
- 73 2020), the Army installed one permanent
- 74 monitoring well at Parcel 82. The Army collected
- 75 two rounds of groundwater samples that were
- 76 analyzed for PCBs: one in November 2019 and the
- 76 analyzed for PCBS. One in November 2019 and the
- 77 second in March 2020. There were no detections
- 78 of PCBs in groundwater at Parcel 82. The Army
- 79 presented the results of this sampling in a letter
- 80 dated June 25, 2020 in which the Army concluded
- 81 that NFA is required.

- 1 The NJDEP concurred with the Army that NFA is
- 2 required for soil or groundwater at Parcel 82 in a
- 3 letter dated January 29, 2021 (NJDEP, 2021a).

4 Parcel 97

- 5 Parcel 97 is an electrical substation located
- 6 adjacent to Building 978 in the central portion of
- 7 the MP (Figure 2 and Figure 7). Real property
- 8 records indicate that Building 978 was constructed
- 9 by 1954 as an electrical switching station. Building
- 10 978 presently houses electrical components and is
- 11 adjacent to an active electrical substation. Based
- 12 on the period of operation of the substation, it is
- 13 likely that PCB-containing electrical equipment
- 14 were used at Parcel 97.
- 15 The Army collected surface soil samples at Parcel
- 16 97 in December 2007 to determine if historical use
- 17 of potential PCB-containing equipment resulted in
- 18 the release of PCBs from the electrical substation
- 19 adjacent to Building 978. A total of ten (including
- 20 duplicate sample) surface soil samples (0 to 6
- 21 inches bgs) were collected from nine distinct hand
- 22 auger locations.

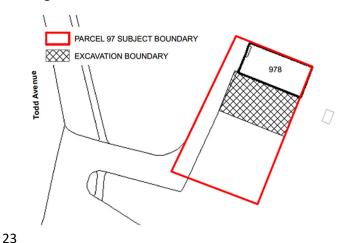


Figure 7 – Parcel 97 Site Layout

- 25 In November 2015, the Army conducted additional
- 26 soil sampling and identified areas impacted with
- 27 PCBs near a concrete pad adjacent to Building 978.
- 28 A total of 22 soil samples from 17 boring locations
- 29 were collected to confirm and further delineate
- 30 the extent of PCBs in soil.

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- 31 From January 2016 through August 2016, the Army
- 32 removed PCB-impacted soil and concrete in
- 33 multiple phases (I, II, and III), and performed
- 34 additional delineation and confirmation soil

- 35 sampling for PCBs. A total of 105 soil samples were
- 36 collected and analyzed for PCBs.
- 37 In addition to PCBs, there were detections of PAHs
- 38 that exceeded RDCSRS cleanup standards.
- 39 However, the Army evaluated the risk of these PAH
- 40 exceedances using NJDEP's compliance averaging
- 41 method and concluded that PAHs did not pose an
- 42 unacceptable risk to human health or the
- 43 environment. The results of the TCRA were
- 44 documented in a letter report dated November 1,
- 45 2016 (Tetra Tech), in which the Army requested
- 46 NFA for soils. It is also noted that this work was
- 47 also documented in a post action, Action
- 48 Memorandum (Parsons April 2019). The NJDEP
- 49 concurred with the Army's proposal for NFA
- 50 regarding PAHs at Parcel 97 in a letter dated
- 51 January 19, 2018 (NJDEP, 2018).
- 52 PCBs were detected in seven groundwater samples
- 53 that were collected as grab samples from soil
- 54 boring locations during Phase II (June 2016).
- 55 However, these results were attributed to PCB-
- 56 containing soil in the turbid groundwater samples.
- 57 Two permanent wells were installed at the
- 58 locations of previous PCB detections in these
- 59 groundwater grab samples. These wells were
- 60 sampled in April 2017, and there were no
- 61 detections of PCBs, which confirmed that PCBs
- 62 have not impacted groundwater at Parcel 97 as
- 63 documented in the letter report from the Army
- 64 dated May 17, 2017.
- 65 After the TCRA, there are no hazardous substances
- 66 in soil or groundwater remaining at Parcel 97 in
- 67 concentrations that are unacceptable for
- 68 unrestricted use/unlimited exposure scenarios.
- 69 Therefore, the Army proposes NFA for Parcel 97.
- 70 The NJDEP concurs with NFA for Parcel 97 in letters
- 71 dated May 26, 2017, and January 19, 2018.

72 **UST 490**

- 73 The SI Report (U.S. Army, 2019) indicated that the
- 74 former UST 490 was located adjacent to Building
- 75 490 within Parcel 79 in the eastern portion of the
- 76 FTMM MP (Figures 2 and 8). The UST 490 site is
- 77 surrounded by Building 490 to the south, a
- 78 paved parking area to the west, and open grassy
- 79 areas in other directions.

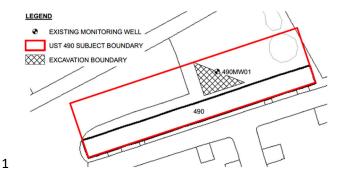


Figure 8 – UST 490 Site Layout

3 UST 490 was a 1,000-gallon steel No. 2 fuel oil UST
4 (Registration ID No. 90010-58) that was removed
5 by the Army in May 1990. No closure samples were
6 collected in 1990 because no soil contamination
7 was observed. In 2005, a subsurface investigation
8 was conducted to assess the site for petroleum
9 contamination. Three soil samples and one
10 duplicate sample were collected from three
11 locations along the former tank centerline. The soil
12 samples were analyzed for total petroleum

13 hydrocarbons (TPH). One

14 groundwater sample was also collected as a grab

5 sample from one of the soil borings and analyzed

16 for VOCs and SVOCs.

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17 Additional groundwater sampling was conducted

18 from temporary wells in 2010, 2016, and 2017.

19 Three permanent wells were sampled in 2018.

20 Select VOCs and SVOCs were detected at

21 concentrations above their GWQS within five

22 temporary wells (PAR-79-490-TMW-01, PAR-79-

23 490-TMW-02, PAR-79-490-TMW-03, PAR-79-490-

24 TMW-05 and PAR-79-490-TMW-08) in August 2016

25 and November 2017. However, there were no

26 exceedances of the GWQS in the permanent wells

27 sampled. The results from the permanent wells are

28 more representative of groundwater conditions

29 because the permanent wells are developed and

30 $\,$ purged prior to the implementation of low flow

31 groundwater sampling. Therefore, the Army32 concluded that there are no constituents of

33 potential concern (COPCs) in groundwater at UST

34 490 and requested NJDEP concurrence that NFA is

. required for groundwater at this site in the SI

36 Report.

37 As summarized in the SI Report (U.S. Army, 2019)

38 and the Site Remedial Action Completion Report

39 (RACR) (AECOM, 2021), multiple rounds of soil

sampling performed from 2005 through 2016

41 verified the presence of petroleum contaminated

42 soils near the former UST location. EPH had been

43 detected in soil at concentrations exceeding the

44 current (June 2019) NJDEP extractable petroleum

45 hydrocarbon (EPH) residual product limit of 8,000

46 mg/kg. Excavation and off-site disposal were

47 selected as the remedy for a triangular "hot-spot"

48 excavation area approximately 18-foot wide by 30-

49 foot in length and 7-feet in depth.

50 On March 18, 2020, the soil excavation was

51 remediated. The remedial area was excavated to a

52 depth of approximately 7 feet bgs. Following

53 excavation of the EPH impacted soils, the results of

54 confirmation soil sampling and analysis indicated

55 compliance with NJDEP EPH Residential Soil

56 Remediation Criterion (6 mg/kg) and RDCSRS and

57 demonstrated the effectiveness of the remedial

58 action in protecting public health, safety, and the

59 environment.

60 The Army proposed NFA for soil and groundwater

61 at UST 490. The NJDEP concurred in a letter dated

62 October 14, 2022, that soil and groundwater are

63 approved for unrestricted use and require no

64 further action.

65

66 SCOPE AND ROLE OF RESPONSE

67 ACTION

68 No further action is appropriate for sites Parcel 71

69 PCB Area, FTMM-59 (Parcels 41 and 43), Parcel 70,

70 Parcel 82, Parcel 97, and UST 490. Unrestricted use

71 (as represented by NJDEP residential criteria)72 allows for full use of these sites without

73 restrictions.

74 SUMMARY OF SITE RISKS

75 Any contaminants that were once identified as

76 COCs for sites (Parcel 71 PCB Area, FTMM-59

77 (Parcels 41 and 43), Parcel 70, Parcel 82, Parcel 97,

78 and UST 490 have been evaluated and/or

79 remediated and determined to no longer be COCs.

80 Therefore, soil and groundwater (there is no

81 potentially impacted surface water or sediment

82 attributed to any of these sites) do not pose an

83 unacceptable risk to human health and the

- 1 environment for current and future intended land
- 2 use.

3 SUMMARY OF PREFERRED

4 ALTERNATIVE

- 5 Based on the results of multiple environmental
- 6 investigations and reports, no remedial actions are
- 7 required for sites Parcel 71 PCB Area, FTMM-59
- 8 (Parcels 41 and 43), Parcel 70, Parcel 82, Parcel 97,
- 9 and UST 490. Further investigation is not
- 10 warranted for the following reasons: (1) the nature
- 11 and extend of contaminants detected in soil and
- 12 groundwater at these sites has been characterized;
- 13 (2) no COCs posing unacceptable risks to human
- 14 health, or the environment were identified or, if
- 15 identified, are no longer COCs due to prior
- 16 remediation; and (3) no further investigation or
- 17 action is recommended by the Army. NJDEP
- 18 concurs with the preferred alternative, NFA.
- 19 Therefore, NFA is the preferred alternative at sites
- 20 Parcel 71 PCB Area, FTMM-59 (Parcels 41 and 43),
- 21 Parcel 70, Parcel 82, Parcel 97, and UST 490.

22 COMMUNITY PARTICIPATION

- 23 Public participation is an important component of
- 24 remedy selection. The Army is soliciting input from
- 25 the community on the preferred "no further
- 26 action" alternative identified for these sites. The
- 27 comment period includes the advertisement of this
- 28 Proposed Plan and a public comment period.
- 29 Written comments will be accepted during this
- 30 public comment period. The Army and the NJDEP
- 31 encourage the public to gain a more
- 32 comprehensive understanding of the sites and the
- 33 remedial activities that have been conducted at
- 34 the sites. The dates for the public comment period
- 35 and the location of the Administrative Record files
- 36 are provided on the front page of this Proposed
- 37 Plan.
- 38 Comments made by the public will be addressed in
- 39 a Responsiveness Summary. The Responsiveness
- 40 Summary will be included in the Record of Decision
- 41 and will be added to the FTMM Administrative
- 42 Record file and information repositories.

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- Parsons, 2019b. Action Memorandum for FTMM-14 Carveout (Gosselin Area of Parcel 71), Fort Monmouth,
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1 2	Parsons, 2020. Remedial Investigation Report for Site FTMM-59, Fort Monmouth, Oceanport, Monmouth County, New Jersey. March.
3 4	Shaw. 2012. Final Baseline Ecological Evaluation, Fort Monmouth Main Post & Charles Wood Area. Monmouth County, New Jersey. May.
5 6	U.S. Army, 2019. UST 490 Site Investigation Report. Fort Monmouth, Monmouth County, Oceanport, New Jersey. PI G000000032. 22 July.
7 8	U.S. Army, 2020. Response to NJDEP Comments on Parcel 82 Site Investigation Report, Fort Monmouth, New Jersey. PI G000000032. 25 June.
9 10	U.S. Army, 2020a. Amended Site Investigation Report, Gosselin Area of Parcel 71, Fort Monmouth, New Jersey. PI G000000032. 6 April.

11

1 ACRONYMS AND ABBREVIATIONS

Army	U.S. Army		
bgs	Below Ground Surface		
BRAC	Base Realignment and Closure		
CERCLA	Comprehensive Environmental Response, Compensation and Liability		
	Act		
COC	Constituent of Concern		
CWA	Charles Wood Area		
CY	Cubic Yard		
DERP	Defense Environmental Restoration Program		
DoD	Department of Defense		
FTMM	Fort Monmouth		
GWQS	Groundwater Quality Standard		
IGW	Impact to Groundwater		
kg	Kilogram		
mg	Milligram		
MP	Main Post		
NCP	National Oil and Hazardous Substances Pollution Contingency Plan		
NFA	No Further Action		
NJAC	New Jersey Administrative Code		
NJDEP	New Jersey Department of Environmental Protection		
NRDCSRS	Non-Residential Direct Contact Remediation Standards		
PAH	Polycyclic Aromatic Hydrocarbon		
PCB	Polychlorinated Biphenyl		
PCE	Tetrachloroethene		
POL	Petroleum, Oil and Lubricants		
RAWP	Remedial Action Work Plan		
RCRA	Resource Conservation and Recovery Act		
RDCSRS	Residential Direct Contact Soil Remediation Standards		
RI	Remedial Investigation		
ROD	Record of Decision		
SI	Site Investigation		
SL	Screening Level		
SVOC	Semi-volatile Organic Compound		
SWQS	Surface Water Quality Standard		
TAL	Target Analyte List		
TCL	Target Compound List		
TCRA	Time Critical Removal Action		
TIC	Tentatively Identified Compound		
UST	Underground Storage Tank		
VOC	Volatile Organic Compound		

2

1 GLOSSARY OF TERMS

- 2 Administrative Record A file that contains all information used by the lead agency to make its decision on the
- 3 selection of a response action under CERCLA. A copy of this file is to be available for public review at or near the
- 4 site, usually at the information repository.
- 5 **Compliance averaging** The average contaminant concentration in an area of concern may be used to
- 6 determine compliance with remediation standards or soil cleanup criteria rather than the contaminant
- 7 concentration of individual samples.
- 8 Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA, otherwise known as
- 9 **Superfund)** A federal law that addresses the funding for and remediation of abandoned or uncontrolled
- 10 hazardous waste sites. This law also establishes criteria for the creation of key documents such as the Remedial
- 11 Investigation, Proposed Plan, and Record of Decision.
- 12 Contaminant of concern (COC) A chemical that is present at sufficient concentrations to exceed NJDEP
- cleanup standards and so may pose a risk to human health or the environment.
- 14 Defense Environmental Restoration Program (DERP) Under DERP, DoD conducts cleanup at active
- installations, Formerly Used Defense Sites, and BRAC locations. The Army manages the cleanup programs at
- their active installations and BRAC locations. **Groundwater** Water found beneath the earth's surface that fills
- 17 pores between materials such as sand, soil, or gravel. In aquifers, groundwater occurs in sufficient quantities
- that it may be used for drinking water, irrigation, and other purposes.
- 19 Ground Water Quality Standards (GWQS) NJDEP GWQS, N.J.A.C 7:9C, establish the designated uses of the
- 20 State's groundwater and specify the water quality (criteria) necessary to attain those designated uses. The
- 21 ground water quality criteria are numerical values assigned to each constituent (pollutant) discharged to
- 22 groundwater of the State. The GWQS also contain technical and general policies to ensure that the designated
- 23 uses can be adequately protected. Groundwater is classified according to its hydrogeologic characteristics and
- 24 designated uses.
- 25 Impact to groundwater (IGW) A NJDEP soil cleanup standard that is applied in soil above the groundwater
- table that is designed to be protective of groundwater quality.
- 27 National Oil and Hazardous Substances Pollution Contingency Plan (NCP) National Oil and Hazardous
- 28 Substances Pollution Contingency Plan, "National Contingency Plan" (40 CFR 300). Provides the organizational
- 29 structure and procedures for preparing for and responding to discharges of oil and releases of hazardous
- 30 substances, pollutants, and contaminants.
- 31 New Jersey Administrative Code (N.J.A.C.) The collection of all rules and regulations made by the executive
- 32 branch agencies of the State of New Jersey.
- 33 No further action (NFA) the culmination of a property's environmental remediation, or determination of no
- 34 need for environmental remediation.
- 35 **Old field habitats** Old field habitats include formerly mowed areas where the vegetation includes grasses,
- 36 forbes and often immature trees. Old field habitats at the MP include grasses, many forbes including Queen
- 37 Ann's lace (Daucus carota), pokeweed (Phytolacca americana), goldenrod (Solidago sp.) milkweed (Asclepias
- 38 syriaca), and sparse saplings of tree species including eastern red cedar (Juniperus virginiana) and winged sumac
- 39 (Rhus copallinum).
- 40 **Petroleum, Oil, and Lubricant (POL)** A broad term that includes all petroleum and associated products used by
- 41 the Armed Forces.

- 1 Polychlorinated biphenyls (PCB) A group of persistent chemicals used in transformers and capacitors for
- 2 insulating purposes and in gas pipeline systems as a lubricant.
- 3 Potable water Water of a quality suitable for drinking.
- 4 **Proposed Plan** A plan that identifies the preferred remedial alternative(s) for a site, and is made available to
- 5 the public for comment.
- 6 Record of Decision (ROD) A public document that explains which cleanup alternative(s) will be used at a site.
- 7 Remedial Action Workplan (RAWP) A work plan that includes a site summary, a summary of cleanup goals,
- 8 and information required for the implementation of remedial action.
- 9 Remedial Investigation (RI) Exploratory inspection conducted at a site to define the nature and extent of
- 10 contamination present, and to assess potential related hazards and risks.
- 11 Riparian Riparian areas are ecosystems adjacent to a river or waterway that, in an undisturbed state, provide
- 12 habitat for wildlife and help improve water quality. Riparian areas are usually transitional zones between
- wetland and upland areas and are generally comprised of grasses, shrubs, trees, or a mix of vegetation types
- that exist within a variety of landscapes (e.g., natural, agricultural, forested, suburban, and urban).
- 15 Site Investigation (SI) Exploratory inspection conducted at a site to determine absence or presence of
- 16 contamination.

17

18

USE THIS SPACE TO WRITE YOUR COMMENTS

- 2 Your input on the Proposed Plan for sites Parcel 71 PCB Area, FTMM-59 (Parcels 41 and 43), Parcel 70, Parcel 82,
- 3 Parcel 97, and UST 490 is important to the Army. Comments provided by the public are valuable in helping the
- 4 Army select a remedy for these sites. You may use the space below to write your comments. Comments must be
- 5 postmarked by November 28, 2022. Mailed comments should be sent to Mr. Chris Gallo at the address listed on
- 6 Page 1. Comments may also be emailed to Mr. Gallo by November 28, 2022 via the following e-mail address:
- 7 Christopher.t.gallo@usace.army.mil
- 8 If you have any questions about the comment period, please contact Mr. Gallo at:
- 9 Christopher.t.gallo@usace.army.mill.

10	Name:	
11	Address:	
12	City:	
13	State and Zip:	

15 Comments:

1

14

16